

DEPARTMENT OF SOCIAL SERVICES  
744 P Street, Sacramento, CA 95814



August 11, 1988

ALL-COUNTY LETTER NO. 88-101

TO: ALL COUNTY WELFARE DIRECTORS

SUBJECT: SOCIAL SERVICES ALLOCATIONS FOR FY 1988/89 FOR THE CHILD  
WELFARE SERVICES AND COUNTY SERVICES BLOCK GRANT PROGRAMS

Attached are your Child Welfare Services (CWS) and County Services Block Grant (CSBG) allocations for State Fiscal Year (FY) 1988/89 (Attachment I). These allocations are subject to review by the County Supervisors Association and the Joint Legislative Budget Committee. Should any changes occur, you will be notified.

CWS Allocation

Federal and State funds available for the FY 1988/89 CWS allocation total \$310,484,000. The CWS allocation includes funding for the Emergency Assistance (EA), Emergency Response (ER), Family Maintenance (FM), Family Reunification (FR), and Permanent Placement (PP) programs. Federal, State and County FY 1987/88 Cost-of-Living Adjustment (COLA) funds of \$13,172,000 have been incorporated within the allocation methodology. There is no COLA adjustment for FY 1988/89. Also incorporated in the allocation methodology is \$1,282,000 for the Notice of Action and Appeals/Fair Hearing and Severely and Emotionally Disturbed (SED) children premises. The FY 1988/89 allocation methodology is based on recommendations made by the CWDA allocation committee and agreed to by the State Department of Social Services (SDSS).

The FY 1988/89 Budget Act language mandates that the SDSS allocate CWS funds using an allocation methodology that places a 100 percent weighting on CWS caseloads. Consequently, for the CWS programs (ER, FM, FR and PP), caseload weightings have been increased from 50 percent in FY 1986/87, to 75 percent in FY 1987/88 and finally to 100 percent in FY 1988/89. Attachment II details the respective caseloads used in the FY 1988/89 CWS allocation.

In addition, the FY 1988/89 Budget Act continues to require the SDSS to take into consideration an adjustment to individual County CWS allocations for those Counties with County operated emergency shelter care facilities. Actual FY 1985/86 emergency shelter care costs (\$21,145,000), increased by the COLA's provided in both the 1987 and the 1988 Budget Acts, were used to make the adjustment for those Counties. This adjustment must be used to fund only those costs that are allowable for the County operated emergency shelter care facility. These costs will be monitored throughout FY 1988/89 and any surplus in the funds allocated for County operated emergency shelter care facilities will be redistributed to all Counties in a manner to be determined later.

Each County's social worker average salary has been updated to FY 1986/87 actual salaries in order to adjust for variances from the FY 1986/87 weighted statewide average salary. Additionally, as recommended by the CWDA allocation committee and agreed to by SDSS, an adjustment was made to reflect the minimum dollar equivalency of 2.0 social workers overall for both the CWS and CSBG programs (1.5 social workers and .5 social worker in CWS and CSBG allocations, respectively). Please be aware that this adjustment was not in addition to funds each County received based on their share of caseload (as in prior years), but is the minimum level a County would receive should the funds based on caseload be less than the cost of 1.5 social workers in CWS and .5 in CSBG.

The FY 1988/89 allocation methodology includes a hold harmless adjustment to ensure that no County receives less funds in FY 1988/89 than they received in FY 1987/88 plus COLA. This adjustment has been included based on a recommendation from a CWDA representative during the FY 1988/89 Budget hearings. This recommendation was accepted based on CWDA's commitment that FY 1988/89 would be the last year in which a hold harmless adjustment would be applied. Therefore, in the event that the initial allocation of CWS basic costs and COLA funds did not provide a County with a CWS funding level equal to their FY 1987/88 allocation, increased by the County's actual FY 1987/88 COLA, an adjustment was made to bring them up to this level. This adjustment was made before County allocations were augmented to account for County operated emergency shelter care facility costs and for premises associated with the Notice of Action and Appeals/Fair Hearings and SED premises. Attachment III shows the effect of the hold harmless provisions on each County, increases for Counties held harmless and decreases for most others. This information is being provided for planning purposes since FY 1988/89 is intended to be the last year a hold harmless adjustment will be included in the CWS allocation methodology.

### Emergency Assistance

The Department's statewide estimate of \$11,690,000 for anticipated Federal EA-ANEC program claiming was spread to each CWS program component (ER, FM, FR and PP) and then allocated to Counties using the same allocation formula utilized to distribute basic CWS funds. Costs claimed to EA-ANEC are funded 50 percent Federal (open-ended), 25 percent State and 25 percent County (subject to the SB 14 limit on County share). Only the 25 percent State share of EA-ANEC will be charged against your CWS closed-end allocation.

### CSBG Allocation

The CSBG allocation includes funding for the In-Home Supportive Services (IHSS) Administration, Information and Referral, Adult Protective Services and Out-of-Home Care Services for Adults, Staff Development (includes both CSBG and CWS funds as indicated in All County Letter 88-66) and Optional programs. State funds available for the CSBG allocation total \$66,211,000 (Attachment I). The FY 1988/89 CSBG allocation methodology is similar to the methodology used in FY 1987/88 with one modification. While the methodology continues to utilize various caseloads, expenditures, and population measures (Attachment II) and incorporates an adjustment for social worker salaries, also included in FY 1988/89 CSBG allocation is an adjustment to guarantee that no County receives less funds than the cost of the CSBG portion of two social workers (in conjunction with the CWS allocation) or the amount the County received in the initial FY 1984/85 allocation, whichever is greater.

Included with this year's CSBG allocation is a one-time distribution of funds for administrative activities associated with the Miller vs. Woods court decision involving retroactive benefits in the IHSS program. The required activities associated with this court decision involve receiving applications, researching case records to determine eligibility, calculating payments and capturing data involving the Case Management Information and Payrolling System. Statewide funds totaling \$367,000 were allocated on the basis of each County's percent to statewide total of IHSS caseload activity with each County guaranteed a minimum allocation of \$100. The County allocation for the Miller vs. Woods court decision is shown in Attachment I.


### Year-End Closing

Any funds that are not expended by the Counties may be reallocated during the year-end closing process to those Counties which have exceeded their respective CWS and/or CSBG allocations. Hold harmless Counties will only share in reallocated funds to the extent these funds are in excess of the amount of funds the County received to achieve a hold harmless funding level. This CWS/CSBG year-end closing process will not occur until two years after the end of the 1988/89 FY as Counties may continue to claim CWS/CSBG related costs against their respective allocations during this time.

County Share

Welfare and Institutions (W&I) Code Section 10100 outlines each County's required matching funds for the Other County Social Services program as the amount specified in the code or 25 percent of actual County expenditures, whichever is less. It also states that these amounts will be increased by annual COLA's contained in the Budget Act. Therefore, each County's SB 14 share for CWS has been increased for the FY 1987/88 COLA augmentation authorized by the FY 1988/89 Budget Act. The SB 14 required match for CSBG is the same as in FY 1986/87. (See Attachment I.)

Questions concerning this allocation should be directed to the County Administrative Expense Control Bureau at (916) 322-5802.

  
for ROBERT L. GARCIA  
Deputy Director  
Administration Division

Attachments

cc: CWDA

	FY /89 CWS Allocation	Anticipated Fed EA Funds	Closed-End CWS Allocation
Alameda	12,971,571	490,929	12,480,642
Alpine	94,155	1,417	92,738
Amador	126,494	2,959	123,536
Butte	2,408,047	126,836	2,281,211
Calaveras	279,826	13,217	266,610
Colusa	172,272	5,891	166,381
Contra Costa	7,391,645	296,414	7,095,231
Del Norte	336,603	16,043	320,560
El Dorado	562,299	27,063	535,236
Fresno	7,908,806	315,752	7,593,053
Glenn	363,455	15,272	348,183
Humboldt	1,061,801	52,212	1,009,589
Imperial	953,738	31,616	922,122
Inyo	227,694	5,855	221,839
Kern	7,346,377	270,583	7,075,794
Kings	761,354	39,243	722,111
Lake	415,614	18,062	397,551
Lassen	211,805	10,674	201,130
Los Angeles	108,142,013	4,211,817	103,930,196
Madera	577,930	28,994	548,937
Marin	869,694	41,591	828,103
Mariposa	143,846	2,551	141,295
Mendocino	761,486	33,707	727,779
Merced	2,309,650	107,648	2,202,002
Modoc	102,710	3,118	99,592
Mono	94,229	2,091	92,139
Monterey	2,275,135	66,226	2,208,909
Napa	658,720	26,859	631,861
Nevada	533,638	26,726	506,912
Orange	17,544,684	496,466	17,048,218
Placer	884,492	34,911	849,580
Plumas	269,615	7,725	261,891
Riverside	10,505,167	447,717	10,057,450
Sacramento	12,518,458	482,558	12,035,900
San Benito	354,754	16,973	337,781
San Bernardino	13,216,986	526,576	12,690,410
San Diego	32,626,453	1,118,004	31,508,449
San Francisco	7,032,129	306,034	6,726,095
San Joaquin	6,268,420	213,773	6,054,647
San Luis Obispo	1,383,709	44,753	1,338,956
San Mateo	4,193,083	115,311	4,077,772
Santa Barbara	2,167,586	76,245	2,091,341
Santa Clara	16,797,872	556,198	16,241,674
Santa Cruz	1,055,909	42,379	1,013,530
Shasta	1,766,628	91,393	1,675,235
Sierra	94,419	3,818	90,601
Siskiyou	373,596	12,650	360,946
Solano	2,680,896	90,525	2,590,371
Sonoma	3,773,808	143,605	3,630,203
Stanislaus	3,018,395	109,978	2,908,417
Sutter	803,042	34,203	768,839
Tehama	620,300	24,095	596,205
Trinity	192,251	8,203	184,048
Tulare	3,870,686	147,627	3,723,059
Tuolumne	301,505	14,005	287,499
Ventura	4,006,350	144,597	3,861,753
Yolo	1,045,582	47,056	998,525
Yuba	1,054,618	41,254	1,013,364
TOTAL	310,484,000	11,690,000	298,794,000

FY 89  
CSBG Allocation

Woods  
(\$100 MIN)

(Continued)  
Closed-End  
CSBG Allocation

Alameda	2,176,832	12,337	2,189,169
Alpine	23,750	100	23,850
Amador	41,040	272	41,312
Butte	674,343	4,138	678,481
Calaveras	48,279	525	48,804
Colusa	32,306	175	32,481
Contra Costa	1,769,899	8,259	1,778,158
Del Norte	48,854	370	49,224
El Dorado	170,733	990	171,723
Fresno	2,684,242	16,180	2,700,421
Glenn	58,514	523	59,038
Humboldt	304,553	2,578	307,131
Imperial	235,189	2,016	237,205
Inyo	36,274	288	36,562
Kern	853,998	5,685	859,684
Kings	143,549	1,166	144,716
Lake	178,826	1,829	180,655
Lassen	46,684	303	46,987
Los Angeles	26,036,235	144,423	26,180,658
Madera	188,442	1,422	189,864
Marin	288,033	1,868	289,901
Mariposa	34,591	204	34,796
Mendocino	266,404	1,913	268,317
Merced	394,822	2,585	397,407
Modoc	23,750	145	23,895
Mono	23,750	100	23,850
Monterey	605,530	2,761	608,291
Napa	174,527	832	175,359
Nevada	164,505	854	165,359
Orange	2,746,363	13,099	2,759,462
Placer	356,536	1,562	358,098
Plumas	45,011	368	45,379
Riverside	2,044,648	12,111	2,056,759
Sacramento	2,262,137	10,029	2,272,166
San Benito	49,023	331	49,355
San Bernardino	2,296,637	15,068	2,311,706
San Diego	4,166,431	24,982	4,191,413
San Francisco	3,091,607	16,900	3,108,506
San Joaquin	1,058,451	5,565	1,064,016
San Luis Obispo	217,466	1,101	218,566
San Mateo	1,523,349	3,959	1,527,308
Santa Barbara	489,252	3,034	492,285
Santa Clara	2,378,334	8,683	2,387,017
Santa Cruz	425,080	2,912	427,992
Shasta	254,746	1,599	256,345
Sierra	23,750	100	23,850
Siskiyou	92,833	667	93,499
Solano	481,416	2,972	484,388
Sonoma	635,739	4,306	640,046
Stanislaus	896,654	6,097	902,751
Sutter	118,448	792	119,240
Tehama	127,654	1,130	128,784
Trinity	23,750	153	23,903
Tulare	1,157,386	8,209	1,165,594
Tuolumne	79,460	589	80,050
Ventura	696,508	3,483	699,991
Yolo	200,773	1,046	201,819
Yuba	176,104	1,309	177,413
TOTAL	65,844,000	367,000	66,211,000

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SB 14 SHARE SB 14 SHARE

Alameda	2,662,984	720,918
Alpine	13,979	3,176
Amador	23,746	6,118
Butte	255,258	80,807
Calaveras	40,858	10,791
Colusa	25,732	7,841
Contra Costa	2,106,630	607,044
Del Norte	44,000	12,643
El Dorado	121,192	39,776
Fresno	1,190,228	309,864
Glenn	32,497	10,746
Humboldt	230,076	68,350
Imperial	185,928	55,708
Inyo	41,797	9,262
Kern	883,929	245,980
Kings	152,990	45,680
Lake	83,635	20,876
Lassen	28,472	9,889
Los Angeles	19,035,241	4,928,860
Madera	152,019	44,559
Marin	329,008	98,790
Mariposa	15,199	4,751
Mendocino	173,109	51,821
Merced	317,363	89,547
Modoc	17,299	5,237
Mono	11,446	3,915
Monterey	532,559	136,854
Napa	166,119	46,265
Nevada	79,229	20,625
Orange	2,287,672	563,445
Placer	190,445	55,421
Plumas	30,535	9,009
Riverside	1,527,619	359,679
Sacramento	2,093,123	610,082
San Benito	36,356	9,041
San Bernardino	1,723,887	464,270
San Diego	3,765,275	959,319
San Francisco	2,074,965	558,744
San Joaquin	1,075,457	292,260
San Luis Obispo	236,073	58,568
San Mateo	1,193,426	334,103
Santa Barbara	479,422	130,036
Santa Clara	3,192,973	815,726
Santa Cruz	349,644	98,107
Shasta	295,927	80,037
Sierra	14,041	3,672
Siskiyou	62,294	16,682
Solano	452,093	122,171
Sonoma	583,012	161,202
Stanislaus	678,713	187,294
Sutter	117,218	30,575
Tehama	77,257	20,381
Trinity	22,048	6,370
Tulare	593,586	177,857
Tuolumne	57,573	16,018
Ventura	699,312	189,124
Yolo	182,324	55,369
Yuba	139,382	41,745
TOTAL	53,184,174	14,123,000

FY 1988/89 CWS AND CSBG ALLOCATION METHODOLOGIES

1. Allocation Factors/Weighting:

A. CWS

1. Emergency Response - 100%  
Source: SOC 291  
Timeframe: 4/87 - 3/88
2. Family Maintenance - 100%  
Source: SOC 291  
Time Period: 4/87 - 3/88
3. Family Reunification - 100%  
Source: FCIS  
Time Period: 7/87 - 2/88
4. Permanent Placement - 100%  
Source: FCIS  
Time Period: 7/87 - 2/88

B. CSBG

1. IHSS Admin. - % to Total Open Cases  
Source: IHSS CMIPS  
Time Period: 5/87 - 4/88
2. I&R
  - A. Total Population @ 50%
    1. Source: Census
    2. Time Period: 88/89 Projected
  - B. AFDC - SSI/SSP Recipients @ 50%
    1. Source: SDX File
    2. Time Period: 6/87 - 5/88
3. Staff Development
  - A. Social Workers @ 50%
    1. Source: Social Services Management Information System (SSMIS)
    2. Time Period: 1/87 - 12/87
  - B. Staff Development Expenditures @ 50%
    1. Source: SSMIS
    2. Time Period: 1/87 - 12/87
4. Optionals
  - A. Total Population @ 50%
    1. Source: Census
    2. Time Period: 88/89 Projected



A. CWS

B. CSBG

B. Optional Expenditures @ 50%

1. Source: SSMIS
2. Time Period: 1/87 - 12/87

5. Adult Protective & Out-of-Home  
Care Services

A. OHC/PS Cases @ 50%

1. Source: SOC 242
2. Time Period: 4/87 - 3/88

B. Population 18 & over @ 50%

1. Source: Census
2. Time Period: Projected 88/89

CWS 88/89 COST TO HOLD COUNTIES HARMLESS  
Without Premise Funds

Attachment 111

	88/89 Loc. With HH	88/89 Alloc. Without HH	Inc. Due To Hold harmless	Decr. Due To Hold harmless
Alameda	12,917,733	12,453,550	464,183	0
Alpine	94,000	94,000	0	0
Amador	126,170	94,000	32,170	0
Butte	2,394,137	2,458,540	0	-64,403
Calaveras	278,377	187,529	90,848	0
Colusa	171,626	128,478	43,148	0
Contra Costa	7,359,138	7,557,104	0	-197,965
Del Norte	334,844	343,851	0	-9,007
El Dorado	559,331	455,688	103,643	0
Fresno	7,874,178	8,085,998	0	-211,820
Glenn	361,780	228,223	133,557	0
Humboldt	1,056,075	1,084,484	0	-28,409
Imperial	950,271	899,411	50,860	0
Inyo	227,052	121,133	105,919	0
Kern	7,316,703	7,483,916	0	-167,213
Kings	757,050	702,403	54,647	0
Lake	413,633	394,067	19,566	0
Lassen	210,634	148,748	61,886	0
Los Angeles	107,680,118	106,696,526	983,592	0
Madera	574,751	583,211	0	-8,460
Marin	865,133	864,264	869	0
Mariposa	143,566	94,000	49,566	0
Mendocino	757,789	778,174	0	-20,385
Merced	2,297,845	2,359,658	0	-61,813
Modoc	102,368	94,000	8,368	0
Mono	94,000	94,000	0	0
Monterey	2,267,872	1,564,947	702,925	0
Napa	655,774	506,673	149,101	0
Nevada	530,708	536,147	0	-5,440
Orange	17,490,238	17,866,400	0	-376,162
Placer	880,663	743,431	137,232	0
Plumas	268,768	275,998	0	-7,230
Riverside	10,456,068	10,737,342	0	-281,275
Sacramento	12,465,538	12,800,869	0	-335,331
San Benito	352,892	362,385	0	-9,493
San Bernardino	13,159,238	13,513,230	0	-353,992
San Diego	32,503,846	33,336,615	0	-832,769
San Francisco	6,998,567	7,186,833	0	-188,266
San Joaquin	6,244,976	6,382,774	0	-137,797
San Luis Obispo	1,378,801	1,280,960	97,841	0
San Mateo	4,180,438	4,277,078	0	-96,640
Santa Barbara	2,159,225	2,217,309	0	-58,084
Santa Clara	16,736,876	17,153,515	0	-416,639
Santa Cruz	1,051,261	986,394	64,867	0
Shasta	1,756,606	1,803,859	0	-47,253
Sierra	94,000	94,000	0	0
Siskiyou	372,209	279,112	93,097	0
Solano	2,670,968	2,186,469	484,499	0
Sonoma	3,758,060	3,845,417	0	-87,358
Stanislaus	3,006,334	2,741,707	264,627	0
Sutter	799,291	820,792	0	-21,501
Tehama	617,658	614,048	3,610	0
Trinity	191,351	174,529	16,822	0
Tulare	3,854,496	3,958,184	0	-103,688
Tuolumne	299,969	308,038	0	-8,069
Ventura	3,990,493	4,097,839	0	-107,346
Yolo	1,040,421	1,068,409	0	-27,987
Yuba	1,050,094	995,745	54,349	0
TOTAL	309,202,000	309,202,000	4,271,794	-4,271,794